

7. Community Facilities

Introduction

One of the primary responsibilities of local governments in New Hampshire is to provide an adequate level of community facilities and services for its residents and businesses. The availability and quality of these services are often major factors in determining the quality of life and general character of a community. Such services include:

- Maintaining roads,
- Maintaining law and order,
- Making provisions for fire protection,
- Emergency medical response,
- Providing educational opportunities,
- Providing a mechanism for solid waste management,
- Providing some level of recreation and open space opportunities, and
- Providing library services.

A town master plan needs to carefully consider the existing and potential impacts of land use decisions, economic and population growth on town services. This not only makes practical sense to be sure that there are adequate services as the town grows, but it is also the basis of good town financial management. By comparing future land use and population changes with town resources, the town can better anticipate and prepare for future changes in municipal services and capital budget expenditures. RSA 674:5 contemplates the involvement of Planning Boards to ensure that there is a careful consideration given for master plan issues in the development of capital improvement plans.

Police

The Town of Seabrook Police Department is located in a primarily single story building (although a portion of it is two stories) at 87 Centennial Avenue and is clustered with other civic buildings including the library and fire station.

The Station

The Police Department building is a 13,152 square foot concrete block and brick structure that was built in 1986. The building is generally in good repair. Parking appears to be adequate.

Personnel

There are twenty-seven (27) full-time and part-time police personnel, four (4) full and part-time dispatchers and five (5) full and part time support personnel.

Equipment

The police department has 13 vehicles. Police vehicles are acquired with town funds, normally on a 2-3-year cycle. **Table 7-1** provides the inventory of vehicles.

Table 7-1: Police Department Vehicles

YEAR	MAKE	DESCRIPTION	MILES
2004	Ford Crown Victoria	719-Cruiser	72,685
2007	Ford Crown Victoria	705-Cruiser	147,680
2007	Ford Crown Victoria	708-Cruiser	74,363
2008	Ford Crown Victoria	703-Cruiser	52,925
2008	Ford Crown Victoria	704-Cruiser	104,532
2008	Ford Crown Victoria	717-Cruiser	34,450
2008	Ford Crown Victoria	718-Cruiser	32,656
2009	Ford Crown Victoria	707-Cruiser	62,219
2010	Ford Crown Victoria	701-Cruiser	4,628
2010	Ford Crown Victoria	706-Cruiser	11,246
1957	Chevrolet-Donated	57	31,180
2991	Ford Econoline	Panel Truck	86,026
2002	Ford F 250	Pick-up Truck	67,229

Source: Seabrook Police Department, October, 2010

Recent Police Activity

In 2009 the police department responded to 13,724 calls for service or 19% more than 2008. These include assistance to motorists and citizens as well as assistance to fire and rescue. As reported in the 2009 Town Report, police officers made 836 custody arrests, issued 336 citations and handled 420 accidents.

Budget

In 2009 the police department operated on a budget of \$3,575,549 the majority of which was personnel costs. Looking at budgetary trends, this is only a slight increase over the 2006 budget of \$3,256,399. Other major expenditures included vehicle maintenance, gasoline for equipment and building utility costs. (*Source: Town Reports 2006, 2009*)

Issues/Needs

The department has 10 police cruisers. The department's policy is to replace these vehicles on a routine basis every 2-3 years as each one logs approximately 60,000 miles per year. As these vehicles age, more money is required for maintenance. The Department did not replace any vehicles in 2009 and is requesting either 2 or 3 vehicles per year for the next six years (\$450,000) in the town's Capital Improvement Plan (CIP).

The police department building was constructed in 1986 and is almost 25 years old including the internal furnishings. The department has put in a \$49,000 request in the CIP for replacement of furnishings including office furniture, computers and phones to be done over a four-year period. Similarly, the internal video system, installed in the mid-1990's, is aging. The Department has requested \$30,000 in the CIP for new equipment, \$15,000 per year in FY 2011 and FY 2013. Finally, the department needs to

have an elevator installed to provide ADA accessibility to the second floor and has placed a request in the CIP of \$60,000 for FY 2014.

Fire and Emergency Services

The Town of Seabrook Fire Department is located in a two-story building at 87 Centennial Avenue and is clustered with other civic buildings including the library and police station.

The Station

The fire department building is a 17,370 square foot brick structure that was built in 1987. The building is generally in good repair except for the roof.



Personnel

The Seabrook Fire Department has twenty (20) firefighters divided into four shifts of 5 fire fighters in each shift as well as a full-time chief and assistant chief. These shifts handle both fire fighting and emergency services.

Equipment

The fire department has 11 vehicles consisting of fire trucks, rescue vehicles, ambulances, and utility vehicles. The department has three fire fighting vehicles—Ladder 1, a fire attack vehicle with a 75' ladder and a pumping capacity of 1500 gallons per minute (GPM); Engine 1 a 2000 custom pumper with a capacity of 1500 GPM; and Engine 2 a 2005 custom pumper also with a capacity of 1500 GPM. The department also has:

- three Horton ambulances all with life support capabilities, the most modern of which is a 2007 vehicle.
- two rescue vehicles one of which is primarily a chase vehicle and the other is a small pumper with a pumping capacity of 1500 GPM and contains a "Jaws of Life" and rescue air bags.
- one customized Ford pickup outfitted for fighting forest fires.
- two utility vehicles—one with a bucket for fire alarm maintenance and other functions and a large pick-up truck to carry equipment to emergency scenes and do fire inspections.

Recent Fire Department Activity

In 2009 as shown in **Table 7-2** the fire department responded to 1,375 calls for service or 13% more than 2008. These include responses to fires, rescues, alarm activation and service calls.

Table 7-2: Fire Call Activity

Type	2008	2009
Fire	84	97
Rescue	24	32
Hazardous Conditions	108	97
Alarm Activation	147	212
Smoke Investigation	89	78
Service Call	734	825
Mutual Aid	27	34
Total	1213	1375

Source: Seabrook Town Reports, 2008. 2009

Budget

In 2009 the fire department operated on a budget of \$2,981,978 the majority of which was personnel costs. Looking at budgetary trends, this is only a slight increase over the 2006 budget of \$2,764,114. Other major expenses include utilities, medical supplies, vehicle fuel and vehicle and building maintenance. (Source: Town Reports 2006, 2009)

Issues/Needs

The department's policy is to replace its vehicles on a routine basis—approximately 15 years for the first line fire trucks. As these vehicles age more money is required for maintenance. Ambulances are also included with fire department vehicles and are replaced on a rotating basis approximately every 2-3 years. The department is requesting the following vehicles in the 2011 CIP.

Table 7-3: Fire Department Equipment Requests

Type	Cost	Purchase Schedule	Comment
Aerial Ladder Truck	\$750,000	FY 2112	To replace 1993 Quint Aerial; now 16 years old
Emergency Engine 1	\$450,000	FY 2013-2015	Replace current 2000 Emergency 1; for emergency response
Rescue 1	\$250,000	FY 2014-2015	Used to respond to emergencies with ambulance. Existing to go to Sewer Dept.
Ambulances (3)	\$400,000	FY 2011; 2012; 2014	Paid for by ambulance fee revenues

Source: 2011 Capital Improvement Plan

The fire department building was constructed in 1987 and is almost 25 years old. The roof has never been replaced, but there have been previous leaks. The department has put in a \$125,000 request in the CIP for replacement of the roof in FY 2012. The fire department requires protective gear, called turn out gear, for fire fighting. In order to ensure the safety of the firemen, this equipment needs to be replaced on a regular basis. The department is requesting \$80,000 in the CIP--\$40,000 each in FY 2011 and FY 2012 for this gear. The department also requires air packs or Self Contained Breathing Apparatus (SCBA) for fire fighting and is requesting replacement packs in the CIP for FY 2012 in the amount of \$125,000.

Public Works

The Town of Seabrook Public Works Department (DPW) is located in a primarily single-story building at 43 Railroad Avenue. The town Water Department and Cemetery Department share the same building. The DPW is responsible for:

- maintenance and repair of roads and other major public works,
- managing the repair and maintenance of cemetery and park roads and facilities, and
- collection and transfer of solid waste.

The Public Works Garage and Office

The public works building is a 13,939 square foot concrete block and brick structure that was built in 1989. Most of the space is devoted to a garage for vehicles and storage of equipment, although approximately 2,220 SF is for offices, including offices for the water department. The building is generally in good repair. Parking appears to be adequate. The department also has several storage buildings or pole barns for storage of sand and salt as well as spreader equipment. There are also several utility buildings.

Personnel

There are twenty-three (23) full-time personnel, two (2) permanent part time and seven (7) seasonal part-time personnel. These positions cover public works and highways, rubbish and transfer station and cemeteries.

Equipment

The highway department has numerous vehicles and major pieces of equipment. See Table 7-4 for a full listing of the major public works vehicles and equipment.

Table 7-4: Public Works Department Major Equipment Inventory

YEAR	MAKE	DESCRIPTION	DIVISION
HIGHWAY DEPARTMENT			
1974	INTL	FORRESTRY TRUCK/PLOW	HIGHWAY
1984	BEAVER	TRAILER	HIGHWAY
1996	FORD	DUMP TRUCK/PLOW	HIGHWAY
1999	FORD	RACK 4 WH DRIVE TRUCK PLOW	HIGHWAY
1999	J DEERE	LARGE TRACTOR	HIGHWAY
1992	KARA	SNOW BLOWER	HIGHWAY
1995	FORD	RACK/TOM GATE TRUCK	HIGHWAY
2000	CATERPILL	LOADER/BACKHOE	HIGHWAY
2003	FORD	TON DUMP TRUCK	HIGHWAY
2003	INTL	DUMP TRUCK WITH PLOW	HIGHWAY
2006	CASE	LOADER/BACKHOE	HIGHWAY
2007	BARBER	SURF RAKE	HIGHWAY
2007	FORD	4X4 TON DUMP TRUCK	HIGHWAY
2008	FORD	1-TON DUMP TRUCK WITH PLOW	HIGHWAY
2009	INTL	DUMP TRUCK WITH PLOW	HIGHWAY
2011	FORD	1 -TON DUMP TRUCK WITH PLOW	HIGHWAY
1992	J DEERE	SMALL FARM TRACTOR	SIDEWALK
RUBBISH & TRANSFER STATION			
1992	INTL	RUBBISH TRUCK	RUBBISH
1994	INTER	RECYCLE TRUCK	RUBBISH
1996	CASE	LOADER/BACKHOE	TRAN.ST/WASTEWATER
1997	CASE	EXCAVATOR	TRAN.ST/WASTEWAT/HWY
2000	INTL	RUBBISH TRUCK	RUBB
2007	FORD	PICKUP TRUCK	TRAN.ST
2007	INTER	RECYCLE TRUCK	RUBBISH/TRANS
2007	INTL	DUMP TRUCK WITH PLOW	RUBBISH
2008	INTER	RUBBISH TRUCK	RUBBISH
2010	BOBCAT	BOBCAT SKID STEER	RUBBISH
PARKS & CEMETERY			
1999	ONROD	UT/TRAILER PK	PARKS
1983	HUDSON	PARK/UTILITY TRUCK	PARKS
2000	J DEERE	L&G TRACTOR/MOWER	PARKS
1987	CHEVY	RACK TRUCK	CEMETERY

Source: Seabrook Public Works Department, September, 2010

Public Works Responsibilities and Activity

The DPW is responsible for numerous activities in Seabrook. In addition to upkeep and repair of town roadways and bridges, it is also responsible for:

- Solid waste management(rubbish) including collection, the transfer station/solid waste building

- Town-wide stormwater management
- Maintenance and upkeep of town parks
- Maintenance and upkeep of town cemeteries
- Beach and dune management
- Town pier and float
- Harborside Park

Recent major activities include the implementation of the Phase II stormwater program under the EPA Clean Water Act NPDES program including rebuilding and continued cleaning of catch basins, the full scale repaving of Centennial Street and True Road, the installation of a new town float, the development of Harborside Park, hot top repairs to numerous roadways, and the fabrication and installation of a new beach boardwalk.

Transfer Station and Recycling

Seabrook has a separate rubbish department which operates a curbside solid waste program that handles both household waste and recyclables. Recycling is voluntary. These are taken to the transfer station at 70 Rocks Road which is a one-story metal fabricated building constructed in 1995. Aluminum, tin and steel cans, glass, plastic and paper are recycled. Residents are expected to take certain materials to the transfer station including discarded appliances, construction, demolition debris, furniture, motor oil, scrap metal, paint, textiles, wood and yard waste.



Budget

In 2009 the DPW operated on a budget of \$1,207,284, the majority of which was personnel costs. Looking at budgetary trends, this is only a slight increase over the 2006 budget of \$1,109,097. Other major expenditures included vehicle and equipment maintenance, fuel for equipment, roadway repair and maintenance material expenses and building utility costs. (*Source: Town Reports 2006, 2009*)

The DPW is also responsible for the maintenance of the transfer building and grounds. The budgeted expenses for this were a little over \$24,000 in 2009. The rubbish department is also included within DPW and its budgeted expenses for 2009 were \$1,369,345, much of which was personnel costs and disposal or tipping fees--\$373,416. By contrast the budgeted expenses for 2006 were \$1,176,609 with disposal fees at \$344,796, a modest increase over 4 years.

Issues/Needs

Although the public works building has been maintained in a reasonable condition, there are several areas of need. These include the roof, heating system, office furnishings, dry sprinkler, and parking lot. None of these have been upgraded or replaced since the building was constructed in 1989. The water department offices will move out this year to its new facility on Weare Road so some renovation will be necessary. These projects are included in the 2010 CIP in the amount of \$279,000 spread over the period of FY 2011 through FY 2014.

The department also needs to continue its vehicle replacement program of heavy duty and light duty trucks not only for highways, but also for solid waste and parks/cemeteries. It is requesting the following equipment (**Table 7-5**) which totals \$475,000. The department is also requesting a new parks and cemeteries truck for FY 2011

Table 7-5: DPW Equipment Requests

Type	Cost	Purchase Schedule	Comment
Truck	\$58,000	FY 2011	To replace 1995 truck with Tommy Gate
Truck with snow & ice equipt.	\$115,000	FY 2012	Replace of current 1996 Ford dump
Cat Loader	\$125,000	FY 2013	Replace 1997 Cat loader.
Truck with snow & ice equipt.	\$125,000	FY 2014	Replace 2003 International Dump
Truck with snow & ice equipt.	\$126,000	FY 2016	Replace 2007 International
Parks & Cemetery Truck	\$56,000	FY 2111	Replace current 1991 truck; used daily

Source: 2011 Capital Improvement Plan

The department of public works has also put in requests for vehicles and major equipment for the rubbish department as shown in **Table 7-6**. In total this would be \$510,000 over a five-year period.

Table 7-6: DPW Equipment Requests for Rubbish Department

Type	Cost	Purchase Schedule	Comment
Rubbish Truck	\$120,000	FY 2012	Replace of current 1992 International rubbish truck
Loader Backhoe with attachments	\$100,000	FY 2014	Replace Case 580 Cat loader.
Rubbish Truck	\$115,000	FY 2015	Replace 2000 International rubbish truck
Recycling Truck	\$140,000	FY 2015	Replace 114 International recycle truck

Source: 2011 Capital Improvement Plan

The other major category of capital improvements includes roadway improvement projects and paving associated with parks, cemeteries and the transfer station as outlined in **Table 7-7** below. The largest project within this category is the town-wide repaving program which will require approximately \$1,156,300 over the 6-year period of the CIP. This paving program is scheduled for 21 local arterial and collector roadways or roadway segments with major commitments (greater than \$100,000) for Batchelder Road, South Main Street and Ledge Road. Other road upgrade programs include cracksealing of local minor roads as well as paving of park, cemetery and transfer station roads.

Table 7-7: DPW Major Paving and Drainage Programs

Project Name	Cost	Purchase Schedule	Comment
Town-wide roadway repaving program	\$1,156,300	FY 2011-16	Resurfacing most important town roads—local arterials & collectors. Last done in 1999
Town-wide crack sealing program	\$242,000	FY 2011-16	Crack sealing of local minor roads usually associated with subdivision developments
Drainage Construction	\$239,000	FY 2013 & 2015	Drainage construction at Atlantic Ave. (\$193,000) and Groveland St. (\$46,000)
Annual Drainage Upgrade	\$120,000	FY 2011-16	Annual drainage improvements often associated with new road surfacing. \$20,000 per year.
Various Cemetery Roads	\$235,000	FY 2011-16	Repaving at Wildwood, Elmwood and Hillside Cemeteries & new roads at Hillside
Resurface Park Roads	\$37,000	FY 2011 & 2012	Resurface access roads/parking areas at Veterans and Gov. Weare Parks
Resurface Transfer Station Road	\$80,000	FY 2014	Repave transfer station access road and all paved surfaces

Source: 2011 Capital Improvement Plan

Other capital projects include those identified in **Table 7-8**.

Table 7-8: Other DPW Projects

Project Name	Cost	Purchase Schedule	Comment
Liberty Lane Sidewalk	\$150,000	FY 2015	New sidewalk Liberty Lane to library
Harborside Park Improvements	\$850,000	FY 2011-2016	Includes addition of Gazebo (\$100,000) and replacement of corroding sheet pile at Harborside Park (\$7000,000)
Causeway Bridge Upgrade	\$300,000	FY 2013-2014	Upgrade to substructure and bridge surface over 2-year period.

Source: 2011 Capital Improvement Plan

Town Hall

The Seabrook Town Hall, located at 99 Lafayette Road, was constructed in 1981. It houses the offices for town administration, assessing, building and planning and town clerk functions. The town hall is a two-story structure and has 14, 404 SF.



Personnel and Usage

There are twenty (20) employees housed in the town hall including one par time. These individuals are in the following departments:

- Town Manager
- Finance,
- Assessing
- Town Clerk
- Tax collection
- Planning and Zoning
- Building and Health

There is also an office for the Board of Selectmen and a Selectmen's/town meeting room on the second floor. This meeting room is used by most boards and commissions including the Board of Selectmen, Planning Board, Zoning Board, and Conservation Commission.

Budget

In 2009 the town hall includes the following functions: Executive Office (Town Manger, Assessing, Town Clerk); Financial Administration, Planning & Zoning, Welfare and Building Inspection. Combined these services operated on a budget of \$2,191,637 (**Table 7-9**) the majority of which was personnel costs. Looking at budgetary trends, this is an approximately 15% increase over the 2006 budget of \$1,896,016.

Table 7-9. Town Hall Expenditures, 2006-2009

Type	2006	2009
Executive	\$460,495	\$578,845
Financial Administration	\$826,044	\$958,557
Planning & Zoning	\$68,190	\$78,679
Health	\$67,790	\$75,567
Welfare	\$256,937	\$261,199
Building Inspection	\$105,851	\$115,859
Town Hall Services	\$108,703	\$120,922
Total	\$1,896,016.00	\$2,191,637.00

Source: Town Reports, 2006, 2009

Issues/Needs

The town hall was constructed in 1982 and has the original roof. This is projected to be replaced in 2015 for an estimated cost of \$35,000.

Water System

Buildings & Equipment

Seabrook's water system essentially covers the whole community with water lines in every public street. Three major water lines cross I-95 at the Route 107 bridge, Folly Mill Road (under the highway) and Pages Lane (under the highway). The system dates to 1956 and saw substantial growth during the rapid population growth of the town during the 1960's and 1970's. Seabrook's water supply is drawn exclusively from groundwater. Over time there have been up to nine (9) wells in three (3) major well fields all in western Seabrook. The wells include:

- The Covetti Wells, numbers 1 and 2, gravel packed off True Road
- The Riley Wells, number 3 and 4, gravel packed wells off Ledge Road
- Wells number 5 and 6, gravel packed near Gove Brook off Mill Lane—have been off line since the 1970's
- Rock Wells 1 through 4, bedrock wells adjacent to Route 107 near Kensington Line
- Rock Well 5, bedrock well off Old Boston Road

When properly functioning, these wells have the capacity to pump up to 2.8 million gallons per day (GPD). There are two storage tanks—a 750,000 gallon standpipe near the intersection of Batchelder and New Zealand Road and a 1,000,000 gallon elevated tower off Route 286.

The town is developing a new water treatment facility near Route 107 to handle treatment from the adjacent rock wells. This facility will also include new offices for water department staff.

Procedures

At the time of construction the town instituted a Water Ordinance that lays out the roles and responsibilities of both the users and operators. The department operates from an enterprise fund that relies on the users to pay for the service.

Recent Activity

The water department is continually monitoring and upgrading the system. During 2008-2009 there were several major projects undertaken by the water department.

- Initiation of construction of a new water treatment facility near Route 107 to be completed in January 2011.
- Both the Folly Mill line under I-95 was repaired and upgraded with a 14-inch pipe and the New Zealand Road line was repaired near the I-95 bridge.
- Rehabilitation of Well #2 allowing it to pump at 250 gallons per minute.
- Installation of water meters
- Rehabilitation of Well #7 in the Riley well field bringing it up to 300 gallons per minute.

This year (2010) the department upgraded Well #5 to increase capacity.

Personnel

There are eleven (11) full-and part-time positions in the water department, including a department supervisor, working foreman and 2 full-time secretaries.

Budget

In 2009 the water department operated on a budget of \$1,204,610, an approximately 25% increase from 2006's budget of \$962,305. Since the department operates on a user fee basis, revenues collected for these two years were \$1,443,734 and \$971, 733, respectfully.

Issues & Needs

The water system is in need of continual upgrade to ensure that it continues to function in a safe and efficient manner. Because the system contains many miles of pipe, gate valves, treatment facilities and pump stations, personnel need to be in the field continually for inspections and maintenance. This process requires a number of vehicles which need replacing on a periodic basis. The department uses a rule of thumb of ten years or 100,000 miles for replacement. Well rehabilitation and line repair and replacement are also common needs. In addition, the department is continually looking for additional supplies for water.

In the 2011 CIP, the department has requested \$317,759 for the six-year period 2011 through 2016. This includes the following:

Table 7-10: Water Department Equipment Requests

Type	Cost	Purchase Schedule	Comment
Utility truck	\$32,186	FY 2012	Replace current #64 which has 118,000 miles as of Jan. 2009
Water system study	\$60,000	FY 2011	Hydraulic modeling to locate system weak points
Dwight Ave. line replacement	\$52,387	FY 2013	Replace current line that is aged and has frequent breaks
Loader/backhoe	\$106,000	FY 2014	Currently does not have its own
GIS System upgrade	\$73,000	FY 2011-2013	Will give department ability to map all of its assets digitally and then allow location of such assets through GPS.

Source: 2011 Capital Improvement Plan

Sewer System

Buildings & Equipment

The Town of Seabrook is fully sewerred with approximately 50 miles of sewer mains, the result of a major sewer construction project during the 1990's. At that time the town also constructed 3 major pump

stations, 15 minor pump stations and an advanced secondary treatment plant on Wright's Island. This facility has a 24" outfall that extends approximately 1800 feet into the Atlantic Ocean.

The treatment plant has a design flow of 1.8 million gallons per day (MGD). At present, the flow is approximately 1.0 MGD. The plant has been designed to allow for expansion that could take the capacity to 5.2 MGD.

Personnel

There are twelve (12) full-and part-time positions in the sewer department.

Procedures

At the time of system construction the town instituted a Sewer Ordinance that lays out the roles and responsibilities of both the users and operators. There are also specific regulations with regard to what substances can and cannot be discharged into the system for both protection of the system itself and the public. In particular, the department personnel are continually working with large and/or industrial users with respect to pretreatment of wastewater to avoid inappropriate substances from entering the waste water stream. The department operates from an enterprise fund that relies on the users to pay for the service.

Recent Activity

The sewer department is continually monitoring and upgrading the system. According to the 2009 Town Report the department undertook a number of upgrades and substantial maintenance such as:

- Odor control bio-filter media replaced at Centennial Street pump station,
- Activated carbon replaced in odor control system at the treatment plant,
- All 112 pump stations inspected and cleaned,
- Approximately 4.8 miles of sewer mains cleaned, and
- 135 Woodworkers Way connected to system by installing 900 feet of force main and 200 feet of gravity main.

Budget

In 2009 the Sewer Department operated on a budget of \$1,830,526 an approximately 15% increase from 2006's budget of \$1,584,168,

Issues & Needs

Like the water system, the sewer system is in need of continual upgrade to ensure that it continues to function in a safe and efficient manner. Because the system contains many miles of pipe, manholes and pump stations, personnel need to be in the field continually for inspections and maintenance. This process requires a number of vehicles which need replacing on a periodic basis.

A study was completed in late 2009 to determine the viability of the sewer outfall pipe at the Route 286 bridge. It was determined there was no significant deterioration of the pipe and should be usable for the next 7 years. A second study was completed on the need to expand the treatment facility itself. No timetable has been established for final design and construction.

The system lacks an influent screen filter at the head works of the treatment facility that would filter out organic material, thereby cutting down on the wear to pumps and valves in the treatment system. Such a filter would save time and money on repairs and upgrades.

In the 2011 CIP, the department has requested \$523,800 for the six-year period 2011 through 2016. This includes the following s shown in **Table 7-11**:

Table 7-11: DPW Equipment Requests

Type	Cost	Purchase Schedule	Comment
Pick-up truck	\$29,000	FY 2010	Replacement
Pick-up truck	\$37,600	FY 2010	Replacement
Utility truck	\$38,200	FY 2012	Replacement
Box truck	\$43,000	FY 2013	Replacement
Utility truck	\$40,000	FY 2014	Replacement
Septic hauling truck	\$86,000	FY 2115	Replacement
Influent screening equipment	\$90,000	FY 2011	
Outfall pipe under Rt. 286 bridge	\$160,000	FY 2010	Est. pending design

Source: 2011 Capital Improvement Plan

Library

Building

The Seabrook Library is a 22,694 SF one-story brick building located at 25 Liberty Lane. It was constructed in 1994.

Personnel

The Library staff consists of the Director, a Children Services Librarian, three Library Assistants, a Young Adult and Reference Librarian, a Technical Services Librarian, a Circulation Supervisor and a maintenance person. The library is also supported by volunteers and the Friends of the Library and is governed by an elected Board of Trustees.



Services

The Library is open Monday through Saturday, 50 hours per week (no Saturday hours during July and August), and provides the following services to the community:

- More than 47,000 circulating items, including books, periodicals, audio books, and movies in DVD and VHS format, music on CD, and video games
- Over 2,000 downloadable audio books
- Access to the NH State Inter-Library Loan System
- 12 computers for public use with Microsoft office, including internet access and printing capability
- Free wireless Internet throughout the building
- Photocopy and fax services
- Swap shelves for paperback books, audio books, or jigsaw puzzles to swap. No need to check these items out.
- Delivery of materials to the homebound.
- Disc repair—the library owns a VenMill disc repair machine

The Library offers a variety of programs that change over time to reflect community needs and interests. Current programs include:

- Computer classes
- Summer Reading Program
- Game Days
- Friday Flix
- Old Time Radio

- Adult Book Discussion Group
- Library Club
- Adult programs including lectures and performances

The library also offers small, medium, and large meeting rooms available free of charge for Seabrook based nonprofit organizations and groups. The large room holds up to 125 people.

The library is committed to patrons' changing needs: how libraries are being used, local changes in demographics, and ongoing rapid technological developments. In response, the library continues to increase the number of digital media (recorded books, downloadable audio books, movies in DVD) relative to the number of books and periodicals. The library provides broadband wireless internet access for patrons who bring their own laptops to the library, and the library has improved and upgraded its desktop computers for public use.

Circulation and Usage

While the library has had recent budget constraints, the number of customers and the level of circulation are increasing as noted below. The growth in circulation is shown on **Table 7-12** below.

Table 7-12: Library Circulation/Usage

	2006	2008	2009
Total Circulation	27,132	36,699	40,272
Customers	33,780	42,055	48,428

Since 2006 the level of circulation has grown by over 48%. This increasing library usage presents a challenge to the staff to try to maintain the same level of service with declining resources.

Budget

The library had a 2009 budget of \$514,884 including a separate Warrant Article item of \$30,000 for library materials (books, CDs, etc.). This represents a modest increase since 2006 when the budget was \$449,356.

Issues & Needs

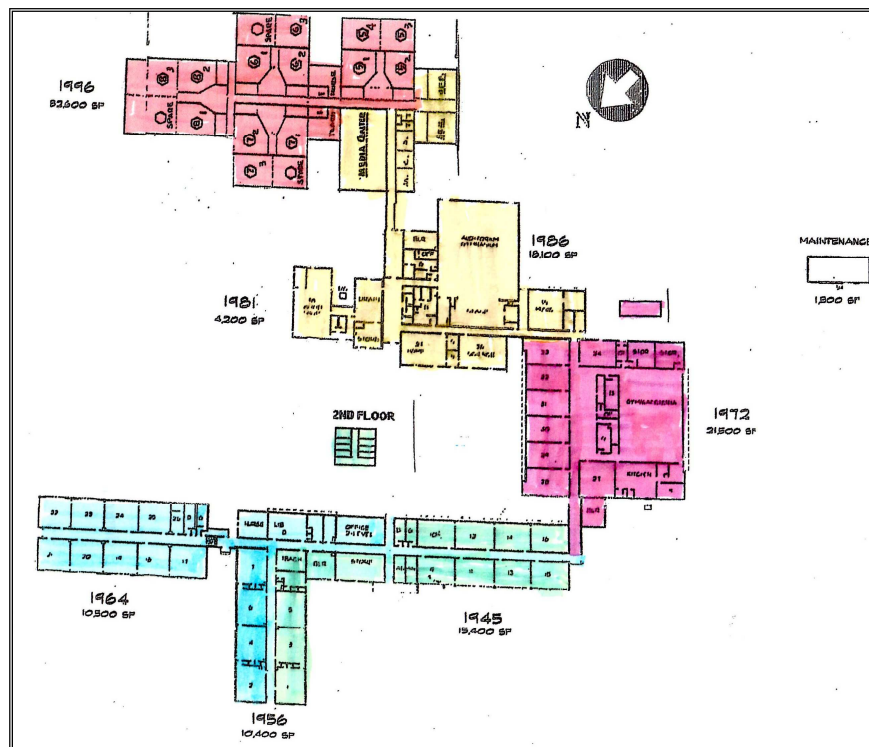
The library is in need of a new heating system as the current one is not functioning well and has been in place since the building was constructed. A new roof may need to be installed within 5-10 years based upon a recent assessment done for the library.

School

Building

Seabrook Elementary and Middle School are both located at 256 Walton Road. The Seabrook Elementary School and Seabrook Middle School represent Seabrook School District. Seabrook Elementary School houses grades pre-k through 4, and Seabrook Middle School houses grades 5 through grade 8. Seabrook School District combined with Hampton Falls School District, South Hampton School District, North Hampton School District and Winnacunnet School District make up School Administrative Unit 21. Graduating eighth graders attend Winnacunnet Cooperative High School in Hampton, along with the students from Hampton Falls, Hampton and North Hampton.

The school buildings are physically connected and share a single cafeteria/multipurpose room, a gymnasium and many common outdoor spaces. The present Elementary building configuration accommodates a total of 22 classrooms, 1 resource room, a library and main office. The present Middle School building configuration accommodates a total of 22 classrooms, 1 resource room, a library, two small computer labs, a large computer lab and main office area. The original building was constructed in 1945, but has been added onto several times with the most recent addition in 1996.



Personnel

Seabrook Elementary School houses grades pre-k through 4, Seabrook Middle School houses grades 5 through grade 8 and the Seabrook School District has additional programs and district-wide specialists, facilities and food service staff that are shared by both schools. Seabrook School District also has numerous federally funded positions. **Table 7-13** identifies the staffing by position.

**Table 7-13: Seabrook Schools
Staffing 2009-10 School Years**

Staff	Elementary	Middle	District
Teachers	34	23	
Administrator(s)	1	2	
Spec. Education	4	4	1
Para Professionals	18	8	
Reading Specialist	1		
Guidance		1	
Tutors	9		
Nurse	1	1	
Custodians(Includes facilities manager)			12
Secretaries	2	2	2
School Resource Officer			1
Information Tech			1
Food Service			7
Adult Educator			1
Even Start Coordinator			1
Title 1 Coordinator			1
Total	70	41	27

Includes professionals paid through federal funding.

Source: School Administrator, 2010

Enrollment

The enrollments at the Seabrook Elementary and Middle Schools have stabilized or decreased over the past several years as shown in **Table 7-14**. Direct comparisons for the years prior to 2002 are a little difficult since the figures at that time were only kept as a single school. The decrease in enrollments appears to be more pronounced in the kindergarten and elementary level grades

Table 7-14: Recent School Enrollments

Years	2001-02	2002-03	2006-07	2007-08	2008-09
Kindergarten	44	42	42	36	21
Grades 1-4	720	348	340	342	315
Grades 5-8		377	366	358	367

Source: NH Department of Education, 2010

This trend in stabilizing or declining school enrollments is not unique to Seabrook. The regional and state population increases of the 90's and early 2000's (discussed in the Population and Housing Chapter) that brought increased school enrollments began to taper off in the early 2000's. Even with continued population growth in the state and lakes region, the trend toward smaller household size now appears to be eclipsing the in-migration patterns that have influenced the state for the past several decades. National, state and local figure indicate that household size has

decreased from about 3.5 per family to about 2.5 in 2007.

See Figure 7-1. The 2010 U. S. Census figures may be instructive to see if this pattern continues.

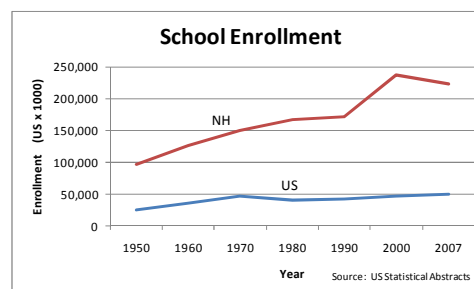


Figure 7-1. NH School Enrollment Trends

Budget

The school budgets have increased incrementally over the past four years—approximately 9% or a little over 2% per year during that time. **See Table 7-15.**

Table 7-15: Recent Annual Budgets

School Year	Amount
2010-2011	\$11,462,491
2009-2010	\$11,207,077
2008-2009	\$11,006,249
2007-2008	\$10,499,753

Source: SAU #21, Administrator's Office

SAU 21 Educational Program Philosophy

We, the members of the SAU 21 educational community, are committed to developing lifelong learners who are creative and critical thinkers and who contribute to a changing global society. The SAU 21 educational community consists of students, teachers, parents, administrators, school board members and the community-at-large working collaboratively towards this mission.

SAU 21 Mission Statement

To provide a learning experience for all students to become proficient in reading, writing and problem solving, which will give them the skills to search for excellence, enable them to achieve, to grow, and to be contributing members of their community.

Recent Costs

As shown in **Table 7-16**, the local education tax has been relatively stable since 2000, actually decreasing over the last two years. Even though the tax itself has decreased the tax rate has increased from \$2.59 in 2001 to \$4.77 in 2010.

Table 7-16: Local Tax Summary, 2008-2010

Year	2001	2008	2009	2010
Local Education Tax for Schools	\$13,375,348	\$14,390,776	\$12,265,549	\$12,026,100
Local Education Tax Rate	2.59	4.40	3.96	4.77

Source: NH Department of Education, 2010

Recent Activity/Issues and Needs

The Seabrook School recently reconfigured and upgraded the drop off and pick up area in front of the school as to repave the parking area. This project provides a safer situation for students and parents. The school is also currently completing a complete energy efficiency upgrade which promises to decrease in demand for energy, thereby providing savings to the school district.

The two areas of greatest need over the next five years are the school's roofs, cafeteria/gym, fire sprinklers and bathrooms. The district will be submitting a warrant article for the March 2011 Town Meeting to cover these capital improvements as shown on **Table 7-17**.

Table 7-17: School Department Capital Needs

Type	Cost	Purchase Schedule
Roof—Lower Elementary	\$228,000	FY 20---2012
Remaining Roof Project	\$225,000	FY 2012-2016
Bathroom Upgrade	\$15,000	FY 2011-2016
Driveways	\$20,000	FY 2011-2015
Upgrade electrical system	\$100,000	Fy 2012-2013
Redo Cafeteria/Gym; Upstairs Spec. Ed.	\$750,000	FY 2013-2014
Fire Sprinklers	\$150,000	FY 2014-2015
Playground	\$70-80,000	FY 2015-2016

Source: Seabrook School Department, 2010

Recreation

Introduction

Recreation is a key component of a community's well being. Recreational activity helps to improve individual levels of mental and physical health. Moreover, a variety of recreational opportunities make the community more attractive to residents.

Historical and philosophical perspectives of recreation, parks and natural resource conservation movements have grown, changed and evolved over time. Nationally and locally, there has been a significant growth in recreational activities from youth sports and programs to adult services and activities. Along with this growth in active community recreational opportunities, there has been more focus on individual activities that contribute to a healthy life style such as walking, running and biking.

Over the past 20 years there has been a growing realization that recreation has become an integral part of Seabrook's fabric and that it requires similar attention and management. For many years the major recreational resource was Seabrook Beach that attracted not only local residents, but many visitors from both New Hampshire and Massachusetts. In an effort to meet the changing demand for recreational activities, Seabrook has invested in a Community Center in the 1980's, a major center for recreational and community activities. The use of this facility has only grown ever since.

As the town's population has grown and families have had more disposable income, there have been greater demands placed on the town to provide more recreational facilities and services. At present, the town owns both outdoor and indoor recreational facilities and supports a recreational staff and director. This chapter will review the current recreational facilities and look at future needs for recreational activities in Seabrook.

The focus of planning for recreation in Seabrook should be on improving the quality of life for its residents and visitors both now and in the future. These plans need to improve and update current programs and facilities and, where appropriate, develop new programs and facilities to meet the future recreation needs of the community.

Summary of Recreation Facilities

Table 7-18 provides a listing of Seabrook's recreation facilities with location, year built, acreage, ownership and responsibility for maintenance. Specific details of each facility are discussed below.

Table 7-18: Current Recreational Facilities

Name	Location	Year Built	Acreage	Ownership	Maintenance Responsibility
Parks and Fields					
Governor Weare Park	Gove Road	1988	3.5 A	Town	DPW
Governor Weare Park Expansion	Gove Road	2009	2.7 A	Town	DPW
Veteran's Memorial Park	South Main Street	2005. Addition 2009	7.8 A	Town	DPW
Other Facilities Maintained by DPW and Rec. Personnel					
Old South Meeting House land	Intersection of Route 107 & Route 1	N/A	3.1 A + .74 A for meetinghouse	Town	DPW/Historical Society
Town Pier Parking Area-Harborside Park	US Route 1A		0.39 A	Town	DPW
Seabrook Beach and Dunes	Atlantic Ave/Ocean Drive	NA	15.0 A	Town	DPW
Cains Pond Viewing Area and Boat Launch	Lakeshore Drive	2010	<1 A	Town/Private Easement	DPW
Cains Mill Pond Access	Home Depot	NA	<1 A	Private Easement	
Conservation Land					
Conservation Land	Off Worthley Ave.	NA	0.48 A	Town	Town
Conservation Land	Lower Collins Street	NA	0.71	Town	Town
Trails					
Bike Trails	See Transportation Chapter	Designated but not separate facility	NA	NH DOT	NH DOT
Seabrook Rail Trail	Former B&M rail ROW			NH DOT	NH DOT

The Community Center—Home of the Recreation Department

Located on Lafayette Road, this 11.8 acre parcel was purchased in 1980 and the current 130,680 SF building constructed in 1982. This Center includes both indoor and outdoor recreational facilities. The building provides: a full court gymnasium, stage, exercise room, game room, 3 offices, lobby, a large multipurpose room with kitchen, and 4 storage areas. On the remaining land there are 2 tennis courts, ¼ mile walking trail in a wooded area, a playground and 2 parking lots.

The Recreation Department staff are located in this building and include five (5) full-time, ten (10) part time and twenty (20) seasonal employees



Usage

This facility is used for recreational and community activities for all ages. Programs include: after school programs, pre-school programs, recreational classes & classes for crafts, cooking, arts, fitness, sports, drama, music, and dance. **See Table 7-19.** In 2009 the activity level was estimated to be 30,743 visits up from approximately 28,808 visits in 2008.

Current Condition

The playground is very outdated and somewhat sparse. The tennis courts are beginning to crack and will need to be resurfaced in the near future. The walking trail is maintained annually by volunteers and is in good use for summer use. The outdoor basketball hoop could be developed into a nice outdoor court.

Within the building the exercise room has taken over the stage, since it is too small for cardio equipment. The gymnasium is in excellent condition— it just had the floor re-finished. There is limited office space in the building.

Table 7-19: Recreational Activities

Pre-School	Youth	Teen	Adults & Seniors	Special Events	Sports Leagues
Gym & Games	Gym & Games	Jewelry Making	Zumba	Dances	Basketball
Crafts	Sports	Fitness	Crafts/Quilting	Rollerskating	Soccer
Music	Health & Fitness	Program Assistants	Line Dancing	Trips	Cheerleading
Nature	Dance and Drama	Skateboarding	Fitness	Holiday Events	Football
Cooking	Arts & crafts	Sports Leagues	Socials	Pageants	Softball / Baseball
Sports	Summer Camps	Dance	Parenting	Old Home Days	
Gardening	Skate Boarding & Surfing	Crafts	Sports	Community Service Projects	
	Gardening & Nature		Trips	Walking Trail / outdoor fun	
	Cooking		Meals on Wheels		

Parks and Fields

The Parks and Fields in Seabrook are maintained by the Public Works Department (DPW) in association with Recreation and Parks maintenance personnel. The upkeep of the parks and fields are within the DPW's budget. The Seabrook Recreation Department is not responsible for maintaining these facilities, but is the primary group using these facilities. The Recreation Center uses fields mostly for sports programs.

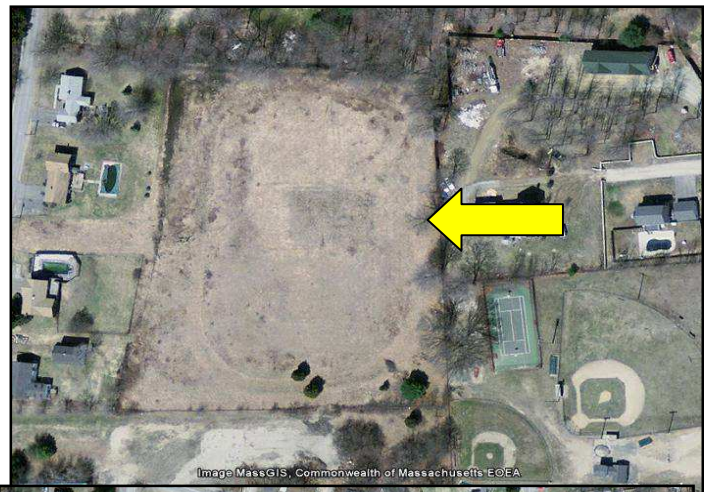
Governor Weare Park

Located on Gove Road this 3.5 acre parcel includes five (5) baseball fields and one tennis court for athletic facilities. **See accompanying figure.** It also has a concession stand and restrooms. This facility supports baseball, tennis, basketball and other field activities. Although there is a high level of use, the park is generally in good condition.



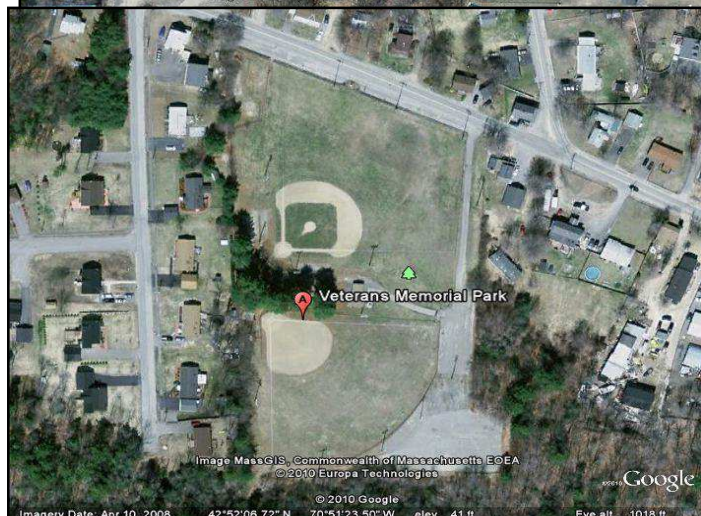
Governor Weare Park Expansion

Located adjacent to the current Governor Weare Park this 2.7 acre parcel was acquired in 2009. It is to be laid out for both football and soccer through the Parks Division of the Public Works Department. In addition to being used for these purposes, it is expected that this facility will also be used for other field sports.



Veteran's Memorial Park

Located on South Main Street this 7.8 acre park was constructed in 2005. It has fields for football, baseball and soccer as well as restrooms and a concession stand. It is in good condition.



Other Community/Recreation Facilities

Old South Meeting House Property

Located at the intersection of NH Route 107 and Lafayette Road (US Route 1) this town-owned parcel incorporates the historical Old South Meeting House. It is currently undeveloped, but has a central location in the town. See the Route One Corridor section of this Master Plan for potential proposed use.

Town Pier Parking/Harborside Park

This parking lot on US Route 1 is currently used as a parking lot for the town pier. It is the site of the new Harborside Park.

Seabrook Beach and Dunes

This 15-acre sandy salt water beach and dune system is located at the eastern boundary of Seabrook and is a major recreational facility. The dune area is located south of Hooksett Street to the Salisbury, MA line. As a recreational attraction for the area, it provides opportunity for: swimming, sunbathing, beach walking, bird watching, biking, boating, kayaking, fishing, and surfing. The facility includes 14 boardwalks, which extend from many of the street ends to the beach.

The aesthetics and high quality of the water, beach, sand dunes and natural environment of the Seabrook area provide an attractive draw for public recreational use. Because of this it draws heavy summer usage. It is also a significant habitat area for the Piping Plover a federal/state listed threatened bird species. During spring and summer nesting periods the adjacent beach area may be closed for Plover protection. See also *the Seabrook/Sun Valley Beach Long-Term Management Plan* for additional information about this resource.



Cains Pond Viewing Area and Boat Launch

As part of the Cains Pond Dredging Project in 2009-2010, the town was able to incorporate a constructed viewing area and boat launch for hand-powered boats on the south side of Lakeshore Drive. In addition, there is an adjacent a small public parking area that was secured through an easement with an adjacent land owner.



Town Parcel on Cains Mill Pond

As part of the development agreement with Home Depot on Lafayette Road, the town was given by easement a small parcel at the rear of the Home Depot property adjacent to the current railroad right-of-way that borders on Cains Mill Pond. It is suitable for picnicking and small boat access. While this was open to the public through the Home Depot property, it is currently not easily accessible. As the result of inappropriate trespass onto the Home Depot property, Home Depot has closed the access to this site from its parking and loading area.

Conservation Properties

The town also owns two conservation parcels one located off Worthley Avenue and the other off Lower Collins Street.

Comparison to National Standards

With a current town population of almost 8,500 (2007, NH OEP) and projections to grow by an additional 1000 people by 2025, it is instructive to look at national recreation standards to see if Seabrook has adequate facilities to meet its current and future needs. The National Recreation and Park Association (NRPA) has established guidelines for community recreation needs. These guidelines are only intended to provide one benchmark for recreational capacity. More importantly local interests, needs and activity usage should guide the level of recreational opportunity. **Table 7-20** shows some of the major activity standards that relate to the Town of Seabrook's current programs.

Table 7-20. NRPA Standards

National Recreation and Park Association Standards and Guidelines				
Activity	Recommended Size & Dimensions	Recommended Orientation	Number of Units per Population	Service Radius
Basketball	50' x 84-94'	Long axis north-south	1 per 5,000	.25 to .5 mile
Ice Hockey	85' x 200'	Long axis north-south if outdoors	Outdoor- depends on climate	30 -60 min. travel time
Tennis	36' x 78'	Long axis north-south	1 court per 2,000	.25 to .5 mile
Volleyball	30' x 60'	Long axis north-south	1 per 5,000	.25 to .5 mile
Baseball - official	Baseline 90' Foul lines min. 320 ft. Center field 400'+	Line from home plate through pitchers mound runs east-north-east	1 per 5,000	.25 to .5 mile
Baseball - little league	Baseline 60' Foul lines 200' Center field 200-250'	Line from home plate through pitchers mound runs east-north-east	1 per 5,000	.25 to .5 mile
Football	160' x 360'	Fall Season: Long axis northwest to southwest. Longer season: north-south	1 per 20,000	15-30 min. travel time
Soccer	195-225' x 330-360'	Fall Season: Long axis northwest to southwest. Longer season: north-south	1 per 10,000	1-2 miles
Softball	Baseline 60' Foul lines 225'	Same as baseball	1 per 5,000 if also used for youth baseball	.25 to .5 mile
Trails		Well defined trail head. 40 hikers/day/mile	1 system per region	
Beaches	50 sq. ft. of land and 50 sq. ft. of water per user. 3-4 acres of land per acre of beach	N/A	N/A	N/A
Source: NRPA				

Comparing the NRPA standards to the town's current recreation resources indicates that Seabrook is generally well served with recreation facilities, except possibly for tennis.

Parks and Recreation Budget

Parks and Recreation had a total budget of \$811,347. However this amount also includes funds for park upkeep and maintenance, the Welcome Center and maintenance and upkeep of the town beach and pier that fall under the responsibility of the Public Works Department. Of this total, approximately \$700,000 is for the Recreation Department and Community Center. The major piece of this budget is for salaries that amount to \$534,978. Other major expenditures include utilities, building maintenance and contracted

services. By comparison, the 2006 budget for Parks and Recreation was \$720,342. Of this, approximately \$620,000 is attributable to the Recreation Department and Community Center, an approximately 12% increase.

Issues & Needs

The Community Center was recently retrofitted with an air conditioning system that will allow a more suitable environment for recreational activities. The building is 27 years old and is in continual need of upgrades. There is currently a need for repairs to the parking area for the Community Center as well as the potential need for replacement of the skylights and door entries. These have been included in the currently proposed 2011-2016 Capital Improvement Program over the period of 2011 through 2013. The parking lot curbing has been torn up by years of plowing and use. There is a long-term need to replace this system with more durable granite curbing which has been recommended for the CIP in 2015. Other needs include:

- Skateboard park
- Climbing wall
- Fitness trail
- Additional playground
- Swimming pool
- Enlarged exercise room

Other recreational facilities are under the Department of Public Works and have been addressed in that section, such as the upgrades to Harbor Side Park.

Action Plan

Vision Goals for Community Facilities and Services

Continue to provide quality community services and facilities for the benefit of all Seabrook's citizens.

Encourage educational opportunities of all types and for all age groups.

Actions

General

- CS 1.1: Undertake annual updates of the Capital Improvement Plan. As part of this process, work with town department heads with respect to short and long-term capital needs.
- CS 1.2: Prepare a vehicle replacement policy for all departments.

Police

- CS 2.1: Upgrade the internal furnishings and equipment including office furniture, computers and phones internal video system,
- CS 2.1: Install elevator to provide ADA accessibility to the second floor.

Fire

- CS 3.1: Replace Fire Department building roof.
- CS 3.2: Replace "turn-out gear" as needed on a routine schedule.
- CS 3.3: Replace SCBA equipment.

Highway/Public Works

- CS 4.1: Upgrade/replace roof, heating system, office furnishings, dry sprinkler, and parking lot. None of these have been upgraded or replaced since the building was constructed in 1989.
- CS4.2: Undertake town-wide repaving program over the 6-year period of the CIP starting in 2011.
- CS 4.3: In addition to annual drainage system upgrades, undertake drainage construction on Atlantic Avenue and Groveland Street.
- CS-4.4 Seek solutions to stormwater management problems including partnership and cooperation with regional organizations.
- CS 4.5: Install new sidewalk to library on Liberty Lane.
- CS 4.6: Undertake improvements to Harborside Park including replacement sheet pile and installation of a Gazebo.
- CS 4.7: Upgrade Causeway Street Bridge.
- CS 4.8: Replace the roof on the transfer station.
- CS 4.9: Construct expansion of Governor Weare Park.

- CS 4.10: Consider mandatory curbside single stream recycling through a program like “Bag & Tag”.

Sewer and Water

- CS 5.1: Install influent screening equipment in the sewer treatment plant.
- CS 5.2: Monitor the treatment plant outfall for deterioration.
- CS 5.3: Conduct a water system study.
- CS 5.4: Install a system wide GIS system for efficient long-term management of the water system.

Town Hall

- CS 6.1: Replace the current Town Hall roof within the next five years.

Library

- CS 7.1: Replace current heating system.
- CS 7.2: Monitor roof to determine when it should be replaced.
- CS-7.3 Monitor basement structure for water leakage.

School

- CS 8.1: Replace elementary roof.
- CS 8.2: Upgrade bathrooms, driveways, cafeteria/gym as well as special education area.
- CS 8.3: Upgrade electrical system.
- CS 8.4: Upgrade fire sprinklers.
- CS 8.5 Install new playground.
- CD 8.5 Consider the addition of a protective berm to prevent high tide and flood waters from encroaching on school property and buildings.

Parks and Recreation

- CS 9.1: Undertake repairs and upgrades to the Community Center including parking lot and curbing, skylights and front doors.
- CS 9.2: As funding allows add the following recreational facilities:
- skateboard park
 - climbing wall
 - fitness trail
 - additional playground
 - swimming pool
 - enlarged exercise room
- CS 9.3: Work cooperatively with Parks Division on the proposed improvements to Governor Weare Park expansion and Harborside Park upgrades.
- CS 9.4: Work with Home Depot and the Conservation Commission to re-open access to the property on Cains Mill Pond.